

MINUTES OF THE TWENTY-EIGHTH MEETING OF THE PROJECT APPROVAL BOARD FOR SARVA SHIKSHA ABHIYAN HELD ON 13.12.02

The 28th meeting of the Project Approval Board for Sarva Shiksha Abhiyan was held under the Chairmanship of Shri S.C. Tripathi, Secretary, Elementary Education & Literacy on 13.12.02. A list of participants is annexed.

Item No.1: Consideration of Perspective Plans and Annual Plans 2002-2003 of Orissa (non-DPEP dts)

1.1 A presentation was made by the State Project Director, Orissa highlighting the educational scenario in the State and the steps being proposed in the plans. Some of the important points made were:

- The present plans were for only the 14 non-DPEP districts of the State. The other 16 districts are DPEP districts for which plans have been prepared already for 11 districts and the balance would be ready in a fortnight's time. The KBK districts are DPEP districts and so their plans have not been brought before the Project Board this time.
- These non-DPEP districts cover a population of 2.05 crores out of the total Orissa population of 3.7 crores. These districts are mostly in coastal areas and also include three tribal districts of Deogarh, Jharsuguda and Sundergarh.
- There are totally 8 lakh out-of-school children, of which 3.5 lakhs are in the 6-11 age-group and 4.5 lakhs in 11-14 age-group. In the age-group 6-11, 1.09 lakhs would be admitted in regular primary schools and 2.29 lakhs in EGS centres.
- The State has proposed bridge courses for children until Class 4, after which they would be admitted in special schools from Class 4-6. Separate curriculum for these bridge courses have already been prepared. To a query from Secretary (EE&L) on the details of the scheme, the SPD replied that data for each child is available, and these bridge courses would be conducted by the VECs. The places for conducting the courses would be identified by the VECs and panchayat building, community halls, CRC buildings, etc would be used for the purpose.

1.2 Dr. Pramila Menon of NCERT on behalf of the appraisal team stated that the earlier recommendations of the appraisal team has been incorporated in the plans. However, there are some issues of concern:

- Base line assessment has just been started by SCERT. This needs to be followed up.
- Community mobilization needs to be done on a sustained basis.
- Quality is a major issue and is an area of concern.

Ms Smita of the appraisal team further added that in many of the tribal areas, the teachers are unable to communicate with the children because they are Oriya speaking and do not understand the local dialect. There is a shortage of local teachers, which affects the learning in the classes. Further the absenteeism is 10-20% in the classes. There appeared to be no clear strategy to address retention. Even the Village Education Registers are not available in the villages.

1.3 Secretary (EE&L) wanted to know about the recruitment policy of teachers in the State. The SPD replied that powers of recruitment have been delegated to the Zilla Parishad and Village Education Committees. The local teachers are to be selected with preference being given

to graduates. 60% Teachers are to be from Science Background with 50% Women Teachers. The State government is taking steps to fill up the vacant posts. There are about 18000 untrained Teachers are there in the State and normally 3000 of them get trained through existing institutions. State has planned to train all of them through distance education mode in next 4 years time.

1.4 Based on the plans prepared, remarks of the appraisal team and discussions thereon, the PAB approved the perspective plan till 2007 for a total amount of Rs 100137.86 lakhs for the 14 non-DPEP districts. Intervention-wise details are given in Annex I. Further, following decisions were taken regarding the Annual Plans of these districts of 2002-03:

- i) Approval was given for 640 primary schools, along with 1280 teachers and TLE. Approval was also given for 200 upper primary schools with 400 teachers and TLE. This was done keeping in view the need to address the access problem in this year.
- ii) Approval was given for appointment of 4638 additional teachers with the condition that the State should certify that no school with less than 80 children would be getting a third teacher and that all existing vacancies have been filled up before these new vacancies are filled up.
- iii) The proposals regarding EGS, R&E grant, Maintenance grant, innovation, BRC/CRC, free text books, school grant, teacher grant, teacher training, training of community leaders, IED, Management cost (subject to 6% ceiling) and civil works (subject to 33% ceiling), etc were approved as per recommendations of the appraisal team.
- iv) Based on the proposal of the State Government and the recommendations of the Appraisal Team thereon, a total Annual Plan 2002-03 for an amount of Rs 11609.39 lakhs was approved as per details given in Annex I.
- v) Of the Annual Plan of 2001-02, an amount of Rs 2656.98 lakhs was allowed as spill-over to be executed in 2002-03, as per details in Annex II.
- vi) It was directed that the State should also satisfy the following conditions:
 - (a) The State Government should give a written commitment for meeting its share of the SSA outlay.
 - (b) First instalment of the State share should also be released to the Society within one month of the release of Central share to the State Government.
 - (c) At least 50% of the teachers recruited should be female.
 - (d) Teachers appointed against posts created through SSA funds should be made accountable to the VEC for at least salary payment. The latter would monitor the attendance before releasing the salary.
 - (e) VECs or equivalent bodies should be constituted and accounts opened to incur expenditure under teachers grant, civil works, maintenance grants, school grants and other such expenditure which has to be incurred only through these bodies as per SSA norms.
 - (f) The State Government will maintain their level of investment in elementary education as in 1999-2000 and give the details of this to GOI before the release of

second instalment. The contribution as State share for SSA will be over and above this investment.

- (g) The second instalment would only be released after the previous instalment of State share has been transferred to the State Implementation Society and substantial progress has been made in expenditure as far as money already released is concerned.
- (h) All appointments under the head of management cost should either be on deputation or on contract basis, with all persons being recruited having functional computer literacy

Item No.2: Consideration of Annual Plans 2002-2003 of Rajasthan

2.1 Ms Shalini Prasad, Dir (EE), made the following points on behalf of the appraisal team:

- The State has not asked for any new primary schools. The existing EGS centres would converge into formal schools by the year 2007
- The State is eligible for around 9000 upper primary schools as per the 2:1 ratio between primary school and upper primary. However, State has proposed only 3000 schools of which 2144 have been recommended.
- School grant, teacher grant, civil works and teacher training for primary schools is proposed to be covered under DPEP/LJP and so none have been proposed under SSA.

2.2 He emphasized the need to fill up teacher vacancies in the State. The mode of recruitment, salary structure etc. is nor the State to decide but the NCTE norms should be borne in mind. Secretary (EE&L) mentioned the need for closer coordination between DPEP Unit and LJP and SKP Units in preparing the Plans for and in implementing SSA.

Based on the plans prepared, remarks of the appraisal team and discussions thereon, the PAB took the following decisions regarding the Annual Plans of these districts of 2002-03:

- i) Upgradation of 1335 primary schools in DPEP districts and 809 in LJP districts to upper primary was approved, along with TLE and one headmaster per school. However, the State should fill up the existing teacher vacancy expeditiously.
- ii) The EGS centres were approved in principle. However, the State should certify that no EGS centre has any school/EGS centre existing within 1 km and has at least 15 children. Further, for EGS centres to be run through NGOs, funds would be released only on receipt of specific proposal approved by GIAC.
- iii) The proposals regarding R&E grant, Maintenance grant, free text books, school grant, teacher grant, teacher training, Management cost (subject to 6% ceiling) and civil works (subject to 33% ceiling), etc were approved as per recommendations of the appraisal team.

- iv) Based on the proposal of the State Government and the recommendations of the Appraisal Team thereon, a total Annual Plan 2002-03 for an amount of Rs 17434.48 lakhs was approved as per details given in Annex III.
- v) Of the Annual Plan of 2001-02, an amount of Rs 505.70 lakhs was allowed as spill-over to be executed in 2002-03, as per details in Annex IV.
- vi) It was directed that the State should also satisfy the following conditions:
 - (a) The State Government should give a written commitment for meeting its share of the SSA outlay.
 - (b) First instalment of the State share should also be released to the Society within one month of the release of Central share to the State Government.
 - (c) At least 50% of the teachers recruited should be female.
 - (d) Teachers appointed against posts created through SSA funds should be made accountable to the VEC for at least salary payment. The latter would monitor the attendance before releasing the salary.
 - (e) VECs or equivalent bodies should be constituted and accounts opened to incur expenditure under teachers grant, civil works, maintenance grants, school grants and other such expenditure which has to be incurred only through these bodies as per SSA norms.
 - (f) The State Government will maintain their level of investment in elementary education as in 1999-2000 and give the details of this to GOI before the release of second instalment. The contribution as State share for SSA will be over and above this investment.
 - (g) The second instalment would only be released after the previous instalment of State share has been transferred to the State Implementation Society and substantial progress has been made in expenditure as far as money already released is concerned.
 - (h) All appointments under the head of management cost should either be on deputation or on contract basis, with all persons being recruited having functional computer literacy

3.0 The meeting concluded with a vote of thanks for the Chair.

ATTENDANCE OF THE 28TH MEETING OF THE PROJECT APPROVAL BOARD
HELD ON 13.12.2002

1. Shri S.C. Tripathi, Secretary(EE&L) In the Chair
2. Shri Sumit Bose, JS(EE), MHRD
3. Shri C. Balakrishana, JS (Plg), MHRD
4. Shri Jagan Mathews, JS (AE), MHRD
5. Ms. Indu Datta, Director, Plg. Commission (Rep. of Pr. Ad.(Edu.), Planning Commission)
6. Dr. Meena Gautam, Dy. Secretary (NCTE), (Representative of Chairperson, NCTE)
7. Shri R.L. Raichandani, AFA, MHRD, (Representative of FA MHRD)

In Attendance

1. Shri Vinod Zutshi, Secretary Education, Govt. of Rajasthan
2. Shri A.K. Hemkar, SPD, DPEP, Rajasthan
3. Shri Vijay Arora, SPD, Govt. of Orissa
4. Dr. Mohd. Saleem Khan, Joint Director, DPEP, Rajasthan
5. Shri R.C. Sharma, Asstt. Director, DPEP, Rajasthan
6. Ms. Pramila Menon, Fellow, NIEPA
7. Shri K. Gopalan, Consultant, (TSG), Ed.CIL
8. Ms. Sarika Mishra, Consultant, (TSG), Ed.CIL
9. Ms. Amita Jain, Consultant, (TSG), Ed.CIL
10. Shri Satish Girotra, Consultant, (TSG), Ed.CIL
11. Ms. Smita, Consultant, (TSG), Ed.CIL
12. Ms. Shalini Prasad, Director, MHRD
13. Ms. Prerna Gulati, Dy. Secretary, MHRD
14. Shri S.K. Bansal, US, MHRD
15. Shri S.K. Kapoor, US, MHRD
16. Shri Praveen Kumar, Director, MHRD

Spill over component of 2001-02 for 2002-03 for Rajasthan

(Rs lakhs)

	Districts	Civil Works	TLE	Total
1	Alwar	13.10	5.00	18.10
2	Bhatarpur	13.20	2.50	15.70
3	Bhilwara	13.00	10.50	23.50
4	Bundi	13.10	19.00	32.10
5	Churu	13.10	13.00	26.10
6	Dausa	13.00	13.00	26.00
7	Dholpur	13.00	19.50	32.50
8	Hanumangarh	13.10	16.50	29.60
9	Jaipur	13.10	0.00	13.10
10	Jhalawar	13.00	17.00	30.00
11	Jhunjhunu	13.20	14.00	27.20
12	Karauli	13.00	17.50	30.50
13	Kota	13.00	18.50	31.50
14	Nagaur	13.00	9.00	22.00
15	Sawai Madhopur	13.10	19.00	32.10
16	Sikar	12.90	12.50	25.40
17	Sirohi	13.10	20.50	33.60
18	Sri Ganganagar	13.10	14.00	27.10
19	Tonk	13.10	16.50	29.60
	Total	248.20	257.50	505.70