

**MINUTES OF THE 15<sup>TH</sup> MEETING OF THE PROJECT APPROVAL BOARD FOR  
SARVA SHIKSHA ABHIYAN HELD ON 19.6.2002**

The 15<sup>th</sup> meeting of the Project Approval Board for Sarva Shiksha Abhiyan was held under the chairmanship of Shri S.C. Tripathi, Secretary, Elementary Education & Literacy on 19.6.02. A list of participants is annexed.

**Item No. 1: Confirmation of Minutes**

1.1 The Minutes of the Fourteenth Meeting of the Project Approval Board held on 11<sup>th</sup> March 2002 was confirmed.

**Item No. 2: Action Taken Report**

2.1 Action Taken Report on the decision of the Fourteenth Meeting of the Project Approval Board was taken on record.

**Item No. 3: Consideration of Plans from Nagaland**

3.1 The Commissioner and Secretary Education, Nagaland made a brief presentation on the State's proposals. The highlights of the presentation are as follows: -

- Nagaland has 8 revenue districts including the newly bifurcated district of Dimapur.
- The State has literacy rate of 67.11% with, male literacy at 71.77% and female literacy at 61.92%. Districts vary in their literacy rate from 42 to 84%. Literacy was very poor in the districts bordering Myanmar. The problem in these districts is more of teacher deployment. Being backward areas, teachers do not like to go there.
- The State has an education system in which the primary stage is from pre-primary to Class IV and upper primary from class V-VIII.
- The number of lower primary schools is 1384, upper primary 255 and high school 125.
- The State is adopting the following steps to ensure success of SSA
  - o Formation of Village Education Committees
  - o Communitisation

- Rational deployment of teachers
  - Household survey
  - Teacher training
- Teacher training was identified as a major problem for the State. The State has only three DIETS and three more have been sanctioned this year, which would be made operational soon. Proposals for two other DIETS would be sent soon. The State is also planning to open BRCs and CRCs in the first year to take care of this issue. Secretary (EE&L) directed that the proposal of IGNOU regarding teacher training in North-east may be expedited. JS (P) may review the same in his review of North-east related matters.
  - The State is giving free text books to Classes I to IV and has planned to give text books to all children in the Classes V to VIII under SSA. However, he stated that for these classes, Rs 150/- was not sufficient and the list of books prescribed cost Rs 250/- per child. Secretary (EE &L) asked the State to examine how other States are keeping the costs much below Rs 150/- and if necessary take the help of NCERT in reducing the cost.
  - He requested that fresh TLE should be given to even those primary schools which had been covered under OBB since most of the TLE was sanctioned in 1987-88 and need to be replaced.
  - He requested that greater support from GOI is required to make SSA a success. He wanted that the name of GOI nominee in the State Mission should be communicated immediately. Secretary (EE&L) directed that, as far as the official nominee is concerned, Shri Chandrasekran, DEA would be the GOI nominee for the EC of State Mission of SSA.
  - The total amount proposed by the State for 2002-2003 for the eight districts and the state component was Rs 42.05 crores.

3.2 Dr. Lal of TSG on behalf of the Appraisal Team pointed out that this was the first experience for Nagaland to prepare district level education plans. Hence, there were some gaps, which was pointed out to the State and the plans were revised accordingly. Perspective plans have not been prepared so far and need to be prepared expeditiously. The State needs further capacity building which is reflected from the following lacunae seen in the plans:

- Disaggregated data is still not available. The Household survey has been completed and is undergoing a validation process. This data, when received, should be used for perspective planning.
- The details of primary graduates and transition rate to upper primary are not available.
- No mention has been made of the progress of pre-project activity for which funds had been sanctioned a long time back.
- No thinking on improving quality is reflected in the plans.

Dr. Lal further stated that the State had sufficient number of teachers, with the PTR being 25:1. However, teacher training is a major problem with a large number of teachers being untrained. He advised that the annual plans being prepared now should be reflected in the perspective plan.

3.3 To a query from Secretary (EE&L) on the local government's involvement in education, Secretary (Education) Nagaland replied that the village councils have not been sensitized towards this and need to be motivated. The Government has given powers to VEC to appoint temporary substitute teachers if the regular teacher is to be absent for more than three months. Salary of teachers for three months is given to the VEC for disbursement and any amount deducted from teachers' salary goes to the development fund of the VEC. This has been introduced on an experimental basis in 100 schools and if successful would be expanded to other areas also.

3.4 JS (EE) stated that the State needs to set up its MIS immediately and should be in a position to collect school level data as on 30/9/2002. Computers have been sanctioned in the pre-project approvals and the State should take steps to train personnel for collection of data

3.5 After discussion on the proposals made by the State Government and the recommendations of the Appraisal Team thereon, following decisions were taken by the Board:

- i) The annual plans are being sanctioned subject to perspective plans getting approved in the course of the year and these annual plans forming a part of the perspective plans.
- ii) The Annual Plan 2002-2003 was approved for an amount of Rs 1971.17 lakhs (details in Annex I).
- iii) The amount sanctioned under the innovative head and EGS scheme would be released only after receipt of detailed proposal with the approval of State level Committee.
- iv) Of the total 1900 untrained teachers to be trained this year, a portion would be trained under the training package being developed by IGNOU for Northeast States. For these teachers to be trained through IGNOU, one part of the allocated amount of Rs 70/- per

- day (for 60 days) would be passed on by the State to IGNOU. The exact amount would be arrived soon and communicated to the State.
- v) State Government should satisfy the following as far as spending the funds under SSA was concerned:
- (a) The State Government should give a written commitment for meeting its share of the SSA outlay.
  - (b) First instalment of the State share should be released to the Society within one month of the release of Central share to the Society.
  - (c) VECs or equivalent bodies should be constituted and accounts opened to incur expenditure under teachers grant, civil works, maintenance grants, school grants and other such expenditure which has to be incurred only through these bodies as per SSA norms.
  - (d) The State Government will maintain their level of investment in elementary education as in 1999-2000 and give the details of this to GOI before the release of second instalment. The contribution as State share for SSA will be over and above this investment.
  - (e) The second instalment would only be released after the State share has been transferred to the State Implementation Society and substantial progress has been made in expenditure as far as money already released is concerned.
  - (f) The State should submit half-yearly report as on 30/9 and 31/3 in Format "B" prescribed in the monitoring guidelines already communicated to the States.

**Item No. 4: Consideration of Patna Urban Plan from Bihar**

4.1 The State Project Director, Bihar made a brief presentation on the proposal for Patna Urban region within the Patna district. The highlights are as follows:

- Patna Urban forms part of Patna district. While the district plan for rural areas was prepared in the year 2001-02, the urban area was left out. Hence, this was the first plan under SSA for Patna Urban
- The literacy rate of Patna Urban is 82%, with the male literacy being 85% and female literacy 75%.
- There are totally 3.1 lakh children in the age-group 6-14 of which 73000 are out of school. Out of the children going to school, 70% are in private schools and 30% in Government schools.

- The number of Government schools in the district is 366, 219 primary and 147 upper primary.
- The number of single teacher schools is very high. This calls for redeployment of teachers which the State is planning to do.
- Of the 366 schools, only 47% are in own buildings and 6% are in open spaces. Around 63% of the school buildings are in a bad condition, needing immediate attention.
- The State has suggested a number of strategies for bringing all children in the school. Some of them are:
  - o Reform in management structure
  - o Rationalization of school and teacher units
  - o Community mobilisation through VSS and local bodies
  - o Coordination with NGOs
  - o Better school infrastructure
  - o BRC/CRCs
  - o Teacher training
- The total amount proposed by the State for Patna Urban for the year 2002-2003 was Rs 336.69 lakhs.

4.2 Dr. Lal on behalf of the appraisal team stated that of the 66000 children enrolled in schools only 50% are reported to be attending schools. There are around 100 schools with very few children, while there are some schools with more than 1000 children. The state has used the 1991 data that does not match with today's realities.

4.3 Secretary (EE&L) stated that the state should classify the out of school children based on the reasons for their being out of school and devise separate strategists for each such group. The Plan lacks any Innovative strategies to bring children to schools and it is essential that the perspective plan follow a more open approach. The State can identify some good NGOs and take their help in bringing the children to school. The experiment being done with Pratham in some areas of the city should be expanded to other areas also involving other voluntary agencies. Even at the national level if some NGO approaches the GOI, it should be asked to work in such areas. Otherwise we would be supplying only development without getting the children to schools. The problem of land for schools can be solved by involving the Municipal Corporation which should be asked to provide for land free. FA, MHRD, GOI stated that the Plan lacked clear strategies to

deal with the out of school children and the State should have proposed measures under the innovative head and under the EGS&AIE scheme. SPD Bihar replied that EGS, being dealt with another Department, could not be incorporated in the Plan but the concerned Department would be asked to send proposals early. Regarding the innovative head, since Patna urban was part of Patna district and there is a ceiling of Rs 50 lakhs per district, strategies would be suggested along with the plan of rural areas of Patna. District.

4.4 After discussion on the proposals made by the State Government and the recommendations of the Appraisal Team thereon, a total Annual Plan of Rs 231.39 lakhs (details in Annex II) was approved. It was also directed that the State Government should satisfy the following as far as spending the funds under SSA was concerned:

- (a) The State Government should give a written commitment for meeting its share of the SSA outlay.
- (b) First instalment of the State share should be released to the Society within one month of the release of Central share to the State Society.
- (c) VECs or equivalent bodies should be constituted and accounts opened to incur expenditure under teachers grant, civil works, maintenance grants, school grants and other such expenditure which has to be incurred only through these bodies as per SSA norms.
- (d) The State Government will maintain their level of investment in elementary education as in 1999-2000 and give the details of this to GOI before the release of second instalment. The contribution as State share for SSA will be over and above this investment.
- (e) The second instalment would only be released after the previous instalment of State share has been transferred to the State Implementation Society and substantial progress has been made in expenditure as far as money already released is concerned.

5.1 The meeting concluded with a vote of thanks to the chair.

## NAGALAND AWP 2002-2003

|    | Activity                  |                            | Unit cost<br>(Rs lakhs) | Dimapur | Kohima | Mokokchung | Mon    |
|----|---------------------------|----------------------------|-------------------------|---------|--------|------------|--------|
| 1  | Teachers                  | Phy (nos)                  | -                       | 0       | 0      | 0          | 0      |
|    |                           | Fin (Rs lakhs)             | -                       | 0.00    | 0.00   | 0.00       | 0.00   |
| 2  | EGS (Res. camps)          | Phy (nos)                  | 0.03                    | 1600    | 1500   | 800        | 1500   |
|    |                           | Fin (Rs lakhs)             | -                       | 48.00   | 45.00  | 24.00      | 45.00  |
| 3  | Civil works               | Addl C.Rm(nos)             | 1.25                    | 16      | 13     | 14         | 17     |
|    |                           | PS build. (nos)            | 3.00                    | 4       | 2      | 1          | 1      |
|    |                           | UPS build. (nos)           | 4.25                    | 1       | 1      | 0          | 0      |
|    |                           | B.wal(nos)                 | 0.4                     | 78      | 142    | 66         | 100    |
|    |                           | BRC(nos)                   | 6.00                    | 2       | 1      | 1          | 1      |
|    |                           | CRC(nos)                   | 2.00                    | 0       | 2      | 3          | 2      |
|    |                           | Fin. (Rs lakhs)            | -                       | 79.45   | 93.30  | 75.57      | 74.25  |
| 4  | Maintenance.<br>& Repair  | Phy (nos)                  | 0.05                    | 228     | 284    | 228        | 189    |
|    |                           | Fin (Rs lakhs)             | -                       | 11.40   | 14.20  | 11.40      | 9.45   |
| 5  | Free Text books           | Phy (nos)                  | 0.0015                  | 3450    | 7151   | 5824       | 0      |
|    |                           | Fin (Rs lakhs)             | -                       | 5.18    | 10.73  | 8.74       | 0.00   |
| 6  | TLE-UP                    | Phy (nos)                  | 0.50                    | 12      | 22     | 17         | 10     |
|    |                           | Fin (Rs lakhs)             | -                       | 6.00    | 11.00  | 8.50       | 5.00   |
| 7  | School grant              | Phy (nos)                  | 0.02                    | 228     | 284    | 228        | 189    |
|    |                           | Fin (Rs lakhs)             | -                       | 4.56    | 5.68   | 4.56       | 3.78   |
| 8  | Teacher Grant             | Phy (nos)                  | 0.005                   | 1064    | 2196   | 1783       | 1052   |
|    |                           | Fin (Rs lakhs)             | -                       | 5.32    | 10.98  | 8.92       | 5.26   |
| 9  | Teacher training          | Inser. (20 days) (nos)     | 0.0007                  | 275     | 759    | 303        | 353    |
|    |                           | Untrained (60 days) (nos)  | 0.0007                  | 200     | 200    | 200        | 200    |
|    |                           | Orientaion (30 days) (nos) | 0.0007                  | 50      | 50     | 30         | 30     |
|    |                           | Fin. (Rs lakhs)            | -                       | 13.30   | 20.08  | 13.27      | 13.97  |
| 10 | Community leader training | Phy (nos)                  | 0.0003                  | 1824    | 2272   | 1824       | 1512   |
|    |                           | Fin (Rs lakhs)             | -                       | 1.09    | 1.36   | 1.09       | 0.91   |
| 11 | R&E                       | Phy (nos)                  | 0.014                   | 228     | 284    | 228        | 189    |
|    |                           | Fin (Rs lakhs)             | -                       | 3.19    | 3.98   | 3.19       | 2.65   |
| 12 | Innovative activity       | Phy (nos)                  | -                       | 3       | 3      | 3          | 3      |
|    |                           | Fin (Rs lakhs)             | -                       | 45.00   | 45.00  | 45.00      | 45.00  |
| 13 | BRC                       | Phy (nos)                  | -                       | 4       | 7      | 6          | 6      |
|    |                           | Fin (Rs lakhs)             | -                       | 4.88    | 8.54   | 7.32       | 7.32   |
|    | CRC                       | Phy (nos)                  | -                       | 19      | 19     | 16         | 14     |
|    |                           | Fin (Rs lakhs)             | -                       | 2.91    | 2.91   | 3.73       | 2.14   |
| 14 | IED                       | Phy (nos)                  | 0.006                   | 146     | 226    | 219        | 179    |
|    |                           | Fin (Rs lakhs)             | -                       | 0.88    | 1.36   | 1.31       | 1.07   |
| 15 | Mangt cost                | (Rs lakhs)                 | -                       | 10.37   | 9.00   | 12.28      | 9.43   |
|    | Total                     |                            |                         | 241.52  | 283.10 | 228.88     | 225.23 |

|    | Activity                  |                            | Phek   | Tuensang | Wokha  | Zunheboto | State Component | Total   |
|----|---------------------------|----------------------------|--------|----------|--------|-----------|-----------------|---------|
| 1  | Teachers                  | Phy (nos)                  | 0      | 0        | 0      | 0         | 0               | 0       |
|    |                           | Fin (Rs lakhs)             | 0.00   | 0.00     | 0.00   | 0.00      | 0.00            | 0.00    |
| 2  | EGS (Res. camps)          | Phy (nos)                  | 800    | 3000     | 600    | 700       | 0               | 10500   |
|    |                           | Fin (Rs lakhs)             | 24.00  | 90.00    | 18.00  | 21.00     | 0.00            | 315.00  |
| 3  | Civil works               | Addl C.Rm(nos)             | 12     | 28       | 10     | 20        | 0               | 130     |
|    |                           | PS build. (nos)            | 1      | 1        | 1      | 1         | 0               | 12      |
|    |                           | UPS build. (nos)           | 1      | 1        | 0      | 0         | 0               | 4       |
|    |                           | B.wal(nos)                 | 87     | 160      | 82     | 75        | 0               | 790     |
|    |                           | BRC(nos)                   | 1      | 3        | 1      | 1         | 0               | 11      |
|    |                           | CRC(nos)                   | 2      | 0        | 1      | 2         | 0               | 12      |
|    |                           | Fin. (Rs lakhs)            | 67.05  | 124.25   | 57.05  | 68.00     | 0.00            | 638.92  |
| 4  | Maintenance. & Repair     | Phy (nos)                  | 166    | 340      | 129    | 198       | 0               | 1762    |
|    |                           | Fin (Rs lakhs)             | 8.30   | 17.00    | 6.45   | 9.90      | 0.00            | 88.10   |
| 5  | Free Text books           | Phy (nos)                  | 4633   | 0        | 2924   | 4396      | 0               | 28378   |
|    |                           | Fin (Rs lakhs)             | 6.95   | 0.00     | 4.39   | 6.59      | 0.00            | 42.57   |
| 6  | TLE-UP                    | Phy (nos)                  | 19     | 24       | 9      | 13        | 0               | 126     |
|    |                           | Fin (Rs lakhs)             | 9.50   | 12.00    | 4.50   | 6.50      | 0.00            | 63.00   |
| 7  | School grant              | Phy (nos)                  | 166    | 340      | 129    | 198       | 0               | 1762    |
|    |                           | Fin (Rs lakhs)             | 3.32   | 6.80     | 2.58   | 3.96      | 0.00            | 35.24   |
| 8  | Teacher Grant             | Phy (nos)                  | 926    | 2034     | 642    | 1180      | 0               | 10877   |
|    |                           | Fin (Rs lakhs)             | 4.63   | 10.17    | 3.21   | 5.90      | 0.00            | 54.39   |
| 9  | Teacher training          | Inser. (20 days) (nos)     | 280    | 560      | 225    | 372       | 0               | 3127    |
|    |                           | Untrained (60 days) (nos)  | 200    | 500      | 200    | 200       | 0               | 1900    |
|    |                           | Orientaion (30 days) (nos) | 30     | 50       | 30     | 30        | 0               | 300     |
|    |                           | Fin. (Rs lakhs)            | 12.95  | 30.59    | 12.18  | 14.24     | 0.00            | 130.58  |
| 10 | Community leader training | Phy (nos)                  | 1328   | 1824     | 1032   | 1584      | 0               | 13200   |
|    |                           | Fin (Rs lakhs)             | 0.40   | 1.09     | 0.62   | 0.95      | 0.00            | 7.52    |
| 11 | R&E                       | Phy (nos)                  | 166    | 340      | 102    | 198       | 0               | 1735    |
|    |                           | Fin (Rs lakhs)             | 2.32   | 4.76     | 1.43   | 2.77      | 0.00            | 24.29   |
| 12 | Innovative activity       | Phy (nos)                  | 3      | 3        | 3      | 3         | 0               | 24      |
|    |                           | Fin (Rs lakhs)             | 43.47  | 45.00    | 45.00  | 45.00     | 0.00            | 358.47  |
| 13 | BRC                       | Phy (nos)                  | 5      | 13       | 5      | 6         | 0               | 52      |
|    |                           | Fin (Rs lakhs)             | 6.10   | 15.86    | 6.10   | 6.82      | 0.00            | 62.94   |
|    | CRC                       | Phy (nos)                  | 12     | 26       | 10     | 15        | 0               | 131     |
|    |                           | Fin (Rs lakhs)             | 2.80   | 4.43     | 2.33   | 2.30      | 0.00            | 23.54   |
| 14 | IED                       | Phy (nos)                  | 297    | 182      | 122    | 179       | 0               | 1550    |
|    |                           | Fin (Rs lakhs)             | 1.78   | 1.09     | 0.73   | 1.07      | 0.00            | 9.30    |
| 15 | Mangt cost                | (Rs lakhs)                 | 9.84   | 13.28    | 8.50   | 11.13     | 33.50           | 117.32  |
|    | Total                     |                            | 203.41 | 376.33   | 173.07 | 206.14    | 33.50           | 1971.17 |

## BIHAR AWP 2002-2003 (Patna Urban)

|    | Activity                   |                            | Unit cost (Rs lakhs)                                  | Patna Urban |
|----|----------------------------|----------------------------|---|-------------|
| 1  | Teachers                   | Physical (nos)             | -   | 0           |
|    |                            | Financial(Rs lakhs)        | -   | 0.00        |
| 2  | EGS                        | Physical (nos)             | -   | 0           |
|    |                            | Financial (Rs lakhs)       | -   | 0.00        |
| 3  | Civil works                | Addl class rooms (nos)     | 1.1   | 40          |
|    |                            | School building (nos)      | -   | 0           |
|    |                            | Toilets (nos)              | 0.18  | 94          |
|    |                            | Drinking water (nos)       | 0.15  | 100         |
|    |                            | BRC (nos)                  | -   | 0           |
|    |                            | CRC (nos)                  | -   | 0           |
|    |                            | Financial (Rs lakhs)       | -   | 75.92       |
| 4  | Maintenance                | Physical (nos)             | 0.05  | 160         |
|    |                            | Financial (Rs lakhs)       | -   | 8.00        |
| 5  | Free text books            | Physical (nos)             | P-0.0007, UP-0.0012                                   | 40449       |
|    |                            | Financial (Rs lakhs)       | -   | 31.37       |
| 6  | TLE-UP                     | Physical (nos)             | 0.5   | 117         |
|    |                            | Financial (Rs lakhs)       | -   | 58.50       |
| 7  | School grant               | Physical (nos)             | 0.02  | 366         |
|    |                            | Financial (Rs lakhs)       | -   | 7.32        |
| 8  | Teacher Grant              | Physical (nos)             | 0.005   | 1640        |
|    |                            | Financial (Rs lakhs)       | -   | 8.20        |
| 9  | Teacher training           | Inservice (20 days) (nos)  | 0.0007  | 1640        |
|    |                            | Untrained (60 days) (nos)  | -   | 0           |
|    |                            | Orientaion (30 days) (nos) | -   | 0           |
|    |                            | Financial (Rs lakhs)       | -   | 22.96       |
| 10 | Community leaders training | Physical (nos)             | 0.0003  | 2928        |
|    |                            | Financial (Rs lakhs)       | -   | 1.76        |
| 11 | R&E                        | Physical (nos)             | 0.014   | 366         |
|    |                            | Financial (Rs lakhs)       | -   | 5.12        |
| 12 | Innovative activity        | Physical (nos)             | -   | 0           |
|    |                            | Financial (Rs lakhs)       | -   | 0.00        |
| 13 | BRC                        | Physical (nos)             | -   | 0           |
|    |                            | Financial (Rs lakhs)       | -   | 0.00        |
|    | CRC                        | Physical (nos)             | Salary-2 persons, 3 months @ 0.015pm , Rest:0.159/CRC | 45          |
|    |                            | Financial (Rs lakhs)       | -   | 7.25        |
| 14 | IED                        | Physical (nos)             | 0.012   | 416         |
|    |                            | Financial (Rs lakhs)       | -   | 4.99        |
| 15 | Mangt Cost                 | (Rs lakhs)                 | -   | 0.00        |
|    | Total                      | (Rs. in lakhs)             |   | 231.39      |