

**MINUTES OF THE 12<sup>TH</sup> MEETING OF THE PROJECT APPROVAL BOARD FOR  
SARVA SHIKSHA ABHIYAN HELD ON 15.2.2002**

The 12<sup>th</sup> meeting of the Project Approval Board for Sarva Shiksha Abhiyan was held under the chairmanship of Shri S.K. Tripathi, Secretary, Elementary Education & Literacy on 15.2.02. A list of participants is annexed.

**Item No. 1: Confirmation of Minutes**

1.1 The Minutes of the Ninth Meeting of the Project Approval Board held on 15<sup>th</sup> January 2002 and the Tenth & Eleventh Meetings held on 28<sup>th</sup> January 2002 were confirmed.

**Item No. 2: Action Taken Report**

2.1 Action Taken Report on the decision of the Ninth, Tenth and Eleventh Meetings of the Project Approval Board was taken on record.

**Item No. 3: Consideration of Plans from Kerala**

3.1 The Education Secretary, Kerala made a brief presentation on the State's proposals. The highlights of the presentation are as follows: -

- Kerala has 14 revenue districts of which 6 are covered under DPEP and 8 are proposed to be now covered under SSA.
- The State has literacy rate of 90.92% with, male literacy at 94.20% and female literacy at 87.86%
- The State has an education system in which the primary stage is from class 1-IV, upper primary from class V-VII and high school from VIII-X.
- The total child population in the age group 5-13 is 41 lakh, of which 21 lakh is in the 5-10 age group and balance in 11-13 age-group.
- The number of lower primary schools is 4124 including 2718 aided schools. The number of upper primary is 3140 including 2094 aided schools. The ratio of upper primary to primary is 1:1.31.

- The number of teachers in lower primary and upper primary is 30475 and 32194 respectively. Additionally, there are 8388 teachers in Class VIII
- The enrolment at lower primary is 10,98,225 while the number at upper primary is 9,58,422. The enrolment in class VIII is 3,39,980
- Household surveys have not yet been completed.
- The State has a policy of closing down uneconomic schools i.e. schools with a total enrolment of less than 100. The students of these schools are being transferred to other neighbouring schools.
- The State has also around 12000 'protected teachers', who are defined as teachers who are surplus and who have not been attached to any school, though they continue to get salaries.
- The State already gives free textbooks to all children in Grade I. So the State has proposed under SSA textbooks for only Grade II to VIII.

3.2 Prof. Avasthi on behalf of the Appraisal Team pointed out that while the State Government has released the pre-project funds sanctioned for the non-DPEP districts, it is yet to release the same for DPEP Phase I. Most of the schools required repair. Further, the Mission felt that facilities like toilets, drinking water, electrification, partition for rooms need to be provided necessarily. The Appraisal Mission also noticed that there was shortage of staff in the Project and there is lack of coordination between DIET and the District Education Office. Shri Job Zachariah, Director EE, GOI pointed out that the enrolment at primary stage in Kerala is the same as it was 40 years back. The enrolment has declined in the State because of demographic factors and also due to increasing share of the unrecognised private schools. Further, the State Government does not capture at all the enrolment in private schools and CBSE schools.

3.3 Principal Advisor, Planning Commission stressed that no State should use the SSA as a source of funds for those activities which are already been undertaken by the States. SSA is only an additionality and the States should use it for taking up activities not currently undertaken. He further stressed the importance of ensuring convergence with other programmes in the districts. He suggested that, for example, the Collector's office help may be taken up for survey. PTAs, who are very active, can also assist in this. Further, health screening of children could be done under the Public Health Programme. Assistance of the newly formed District disability Rehabilitation Centre may be taken for the IED programme.

3.4 Director NIEPA suggested that household survey should be completed at the earliest so that the perspective planning could be done properly. There is a decrease in enrolment in the State, which needs to be looked into. He added that there should be a special focus on the two tribal districts, which are backward compared to rest of the State. JS (EE) pointed out he had earlier, on his visit to Kerala, requested the State Government for a Action Plan to address the issue of access in the tribal areas but there had been no response so far. Director NIEPA further added that the plans do not examine the question of setting up SIEMAT, which is essential for educational planning.

3.5 After discussion on the proposals made by the State Government and the recommendations of the Appraisal Team thereon, the following decisions were taken by the Board:

- i) The items of expenditure which are already budgeted for in the DPEP Phase I savings plan as approved by EFC would be reduced from the SSA outlay under the respective heads.
- ii) No new primary or upper primary schools were sanctioned.
- iii) Taking into account that free textbooks for Class I are being given by the State Govt., free text books for Class 2 to Class 8 for girls and SC/ST boys, totaling 447835 boys in primary, 516141 in upper primary and 182149 in Class VIII was approved. Secretary, Education, Kerala assured that there would not any logistic problem faced in distribution of textbooks to Class VIII Students.
- iv) School grant for 4124 schools and 3140 upper primary schools and teachers grant for 30475 primary teachers and 32194 upper primary teachers were sanctioned as per the norms of SSA. However school grant of for 4124 schools and teacher grant for 30475 primary school teachers will be met out of the saving under DPEP-I. Teacher grant for teachers of Class VIII was not permitted this year since these teachers are common to other secondary classes also and the State Government was yet to come up with a plan for utilization of the teacher grant for Class VIII. Secretary, Education Kerala assured that the 'protected teachers' have not been taken into account in arriving at the teacher grant figure. Further, the State Government was to certify, before extending these grants to private aided schools, that these schools are similar to Government schools on such aspects as admission policy and non-charging of fees, Government sanction for appointment of teachers, salary of teachers and service condition of teachers.

- v) Teacher training was sanctioned for 71057 teachers for 10 days only. However, teacher training for 30475 primary school teachers will be financed from out of the savings under DPEP-I.
- vi) Training of 58112 community leaders in 7264 villages was approved for 2 days as per SSA norms. However, the entire expenditure on this account will be financed from out of the savings under DPEP-I.
- vii) IED grant was sanctioned for 6953 children as per SSA norms.
- viii) Under the head Research, Supervision, Monitoring & Evaluation grant Rs 101.69 lakhs was sanctioned for 7264 schools as per SSA norms. However, the expenditure for 91 schools amounting to Rs. 1.28 lakhs will be financed from out of the savings under DPEP-I.
- ix) Under the innovative head Rs 15 lakh per district for SC/ST and Rs 15 lakh per district for Computer Education was sanctioned.
- x) For 100 BRCs and 647 CRCs furniture grant and contingency grant was sanctioned as per norms. However, no staff was sanctioned under SSA for these institutions. The State Government would deploy appropriate senior teachers to BRC/CRC and fill up the resultant vacancy from the surplus 'protected' teachers.
- xi) Under the head “civil works”, sanction was given for 680 toilets for girls, 474 drinking water facilities, 615 electrification of schools, 22 BRCs and repair and maintenance for 2452 schools. However, considering the utilisation of savings under DPEP-I, SSA funds will be utilised for the construction of 50 toilets for girls, 137 drinking water facilities, 100 compound walls, 125 separation walls, 317 electrification of schools, construction of 9 BRCs and repair and maintenance of 338 schools.
- xii) Rs 82.16 lakhs was sanctioned as Management cost. However, considering the provision made under Plan savings of DPEP-I, the management cost under SSA was reduced to 22.29 lakhs, which works out to 1.05 % of the total cost.
- xiii) Based on the above decisions, the total outlay approved by the Board was as follows:

(Rs lakhs)

	District	Total outlay	Outlay already released from the savings under DPEP-I	Balance outlay to be released under SSA	Civil Works	% of civil works to total cost	Management cost	% of management cost to total cost
1	Alappuzha	315.62	125.00	190.62	0	0	3.36	1.76

2	Ernakulam	426.17	125.00	301.17	45.80	15.21	3.34	1.11
3	Kannur	451.10	150.00	301.10	12.45	4.13	1.44	0.48
4	Kollam	397.91	125.00	272.91	28.35	10.39	3.50	1.28
5	Kottayam	333.89	125.00	208.89	2.00	0.96	3.50	1.68
6	Kozhikode	450.91	150.00	300.91	0	0	0	0
7	Pathanamthitta	264.71	75.00	189.71	35.85	18.90	3.58	1.89
8	Thrissur	479.66	125.00	354.66	54.95	15.49	3.57	1.01
	Total	3119.97	1000.00	2119.97	179.40	8.46	22.29	1.05

xiv) State Government should satisfy the following as far as spending the funds under SSA was concerned:

- (a) The first instalment would be sanctioned only after the State Government releases the pre-project funds for DPEP Districts to the State Implementation Society. The SIS should use the funds to carry out the preparatory activities and have the perspective plan ready by April 2002.
- (b) The State Government should give a written commitment for meeting its share of the SSA outlay.
- (c) The State Government should release the above money to the State Implementation Society within one month of the receipt of money in its account.
- (d) First instalment of the State share should also be released to the Society within one month of the release of Central share to the State Government.
- (e) VECs or equivalent bodies should be constituted and accounts opened to incur expenditure under teachers grant, civil works, maintenance grants, school grants and other such expenditure which has to be incurred only through these bodies as per SSA norms.
- (f) The State Government will maintain their level of investment in elementary education as in 1999-2000 and give the details of this to GOI before the release of second instalment. The contribution as State share for SSA will be over and above this investment.
- (g) The second instalment would only be released after the previous instalment of Central Government and State share has been transferred to the State Implementation Society and substantial progress has been made in expenditure as far as money already released is concerned.

#### **Item No. 4: Consideration of Plans from Chattisgarh**

4.1 Mr. Sunil Kujur, Special Secretary, Education Govt. of Chattisgarh, made a brief presentation on the proposal for Durg District while Ms. Shalini Prasad, Director, Elementary Education, Government of India presented an appraisal of the plan. The highlights are as follows:-

- Durg is the only non-DPEP district in the Chhattisgarh, rest of the districts have already been taken up under DPEP.
- The district has 1803 villages and 940 Gram Panchayats.
- The Scheduled Caste population of the district is 12.76% and Scheduled Tribe 7.43%.
- The number of primary schools in the district is 2181 while there are 730 upper primary schools
- The number of primary and upper primary schools without building is 294 and 146 respectively.
- The district is covered under the Janshala (Joint GOI-UN) Project.
- The enrolment in primary and upper primary is 3,35,402 and 1,32,365 respectively.
- The State Government has not proposed any requirement for primary stage since these activities are proposed to be taken up out of the savings of the DPEP Phase I.
- The Plan has focused on strengthening of Jan Shiksha Kendras (CRC), Janpad Shiksha Kendras (BRC) and Zila Shiksha Kendra.
- Plan also included strengthening of DIET which is not eligible under SSA
- The total plan size proposed by the State was Rs 1125.6 lakhs while the appraisal team has recommended Rs 335.6 lakhs

4.2 After discussion on the proposals made by the State Government and the recommendations of the Appraisal Team thereon, the following decisions were taken by the Board:

- i) The items of expenditure, which are already budgeted for in the DPEP Phase I savings plan or are currently covered under Janshala would be reduced from the requirements for each item.
- ii) The proposal of the State regarding capacity building, teachers grant, school contingency, etc. for primary schools were not admitted since either they were not admissible as per SSA norms or were to be funded from the DPEP I savings plan.

- iii) No new primary or upper primary schools were sanctioned.
- iv) School grant for 730 upper primary schools and teachers grant for 2528 upper primary teachers were sanctioned as per the norms of SSA.
- v) TLM for 20 upper primary schools not covered under OBB was sanctioned.
- vi) Training of 15033 community leaders was approved for 2 days as per SSA norms.
- vii) Under the head Research, Supervision, Monitoring & Evaluation grant Rs 9.1 lakhs was sanctioned for development of MIS base and District Project Office.
- viii) Under the innovative head Rs 15 lakh for Computer Education was sanctioned.
- ix) For 12 BRCs and 240 CRCs furniture grant, contingency grant, travel grant for one month and TLM grant was sanctioned as per norms. As far as personnel is concerned, the State Government would deploy the existing senior teachers to BRC/CRC and fill up the resultant vacancy through fresh recruitment. Salary for one month for such teachers was sanctioned.
- x) Under the head civil works, sanction was given for 5 primary school buildings, 20 upper primary school buildings, 2 BRCs and 20 additional classrooms for a total amount of Rs 55.24 lakhs.
- xi) Rs 6.75 lakhs was sanctioned as Management cost, which amounts to 3.18 % of the total annual project cost.
- xii) Based on the above decisions, the total outlay approved by the Board was as follows:

(Rs lakhs)

	District	Total outlay	Civil Works	% of civil works to Tot. Cost	Management cost	% of management cost to total cost
1	Durg	180.84	55.24	30.55	5.75	3.18
	Total	180.84	55.24	30.55	5.75	3.18

xiii) State Government should satisfy the following as far as spending the funds under SSA was concerned:

- (a) The State Government should give a written commitment for meeting its share of the SSA outlay.
- (b) The State Government should release the above funds to the State Implementation Society within one month of the receipt of money in its account.
- (c) First instalment of the State share should also be released to the Society within one month of the release of Central share to the State Government.

- (d) At least 50% of the teachers recruited should be female.
- (e) VECs or equivalent bodies should be constituted and accounts opened to incur expenditure under teachers grant, civil works, maintenance grants, school grants and other such expenditure which has to be incurred only through these bodies as per SSA norms.
- (f) The State Government will maintain their level of investment in elementary education as in 1999-2000 and give the details of this to GOI before the release of second instalment. The contribution as State share for SSA will be over and above this investment.
- (g) The second instalment would only be released after the previous instalment of Central Government and State share has been transferred to the State Implementation Society and substantial progress has been made in expenditure as far as money already released is concerned.

**Item No. 5: Consideration of Plans from Jharkhand**

5.1 The Officer on Special Duty in the State Project Office made a brief presentation on their proposals. The highlights of the presentation are as follows:-

- The State has 22 districts of which 9 are covered under DPEP and 13 are proposed to be covered under SSA which include two districts covered by Janshala Programme and three districts by UNICEF assisted programmes. 8 districts have had no special education programme so far.
- The State has 23% forest land and 28% tribal population.
- The literacy rate is 54.13% with female literacy at 39.38%. The district having highest literacy rate is Poorvi Singhbhoom(69.42%) and lowest literacy rate is Pakaur(30.54%)
- The number of primary schools in the 13 districts proposed to be covered is 8726 and the enrolment is 1190494. The Gross Enrolment Ratio, however, ranges between 32.9% and 76.2%
- The districts, which are covered under Janshala, have proposed only civil works under SSA since other activities are funded from the Janshala programme.
- The household survey is going on in the State. 4 districts will complete this task by February end, 3 by March 15<sup>th</sup> and balance by March end.

- DPEP experience has been used in preparation of plans and pitfalls faced in DPEP has been avoided
- For access the State plans to first open EGS schools and then convert them into regular schools after three years.

5.2 Dr. Verma of NCERT, on behalf of the Appraisal Team, pointed out that pre-project activity has not been carried out in the State. Of the 13 districts proposed to be covered, only three districts have received grant for pre-project activities. VECs have been constituted in only 5 out of 13 districts. The community also has not been mobilized and people are not aware about SSA. Achievement level was also poor, especially in first generation learners. It was observed that the girls and boys sat separately in the class, though there was free mingling outside. Further, the State Government has decided to use NCERT textbooks, instead of textbooks developed under BEP, which were under use earlier. The State would have to ensure timely supply of text books. Further, this would necessitate additional activities like teacher training, before the new textbooks could be introduced. The State also needed to develop bridge language inventory for Santhali, Oraon and Munda languages. SIEMAT and SCERT in the State did not exist and needed to be set up soon. Shri Dayaram of Ed CIL and a member of the Appraisal Team added that there was inadequacy of data in the plans and the details of unserved habitations were given by the school Inspector.

5.3 JS (EE) pointed out that the State had brought in a new policy under which teachers have been the option to get transferred to the home blocks. However, in implementing this policy even teachers in two teachers/single teacher Schools were being transferred. Secretary (EE &L) directed that the State Government should ensure that two teachers/single teacher schools are not affected by such transfer without posting replacements . JS (EE) also pointed out that there was staffing problem, both at the State Project office and in the districts. Regarding aided schools, the State representative replied that while nominal fees were charged in the schools, the service conditions of the teachers were same as that of Government schools. The Teacher Pupil Ratio in the State was 1:92 but it would come down to around 1:60 if all the vacant posts are filled up.

5.4 After discussion on the proposals made by the State Government and the recommendations of the Appraisal Team thereon, the following decisions were taken by the Board:

- i) The items of expenditure, which are already budgeted for under Janshala and CLEP programmes would be reduced from the total plan size for determining the total allocation of funds under SSA head.
- ii) No new primary or upper primary schools were sanctioned.
- iii) School grant for 10704 schools and teachers grant for 6500 teachers were sanctioned as per the norms of SSA. Of these school grant for 2940 schools and teacher grant for 1500 teachers would be from Janshala funds. Teacher and school grant would not be given to the 234 aided schools proposed because fees were being charged in these schools.
- iv) TLE for 21 upper primary schools not covered under OBB was sanctioned.
- v) Teacher training for 5000 teachers for 3 days was approved.
- vi) Training of 171216 community leaders was approved for 2 days as per SSA norms, of which 37760 would be trained from Janshala funds. Training of 3792 members related to aided schools was not approved.
- vii) Under the innovative head Rs 1 lakh per district for 13 districts was sanctioned, of which the funds for two districts would come from Janshala funds.
- viii) For 12 BRCs and 240 CRCs furniture grant, contingency grant, travel grant for one month and TLM grant was sanctioned as per norms. As far as personnel is concerned, the State Government would deploy the existing senior teachers to BRC/CRC and fill up the resultant vacancy through fresh recruitment. Salary for one month for such teachers was sanctioned.
- ix) Text-books were sanctioned to SC/ST boys this year. Regarding girls, it was mentioned that a decision to provide textbooks already reported to have been taken by the State Govt. A decision on this would be taken next year after getting clarifications from the State Govt.
- x) Under the head civil works, sanction was given for repair and maintenance of 7312 schools at a total cost of Rs 365.6 lakhs.
- xi) Rs 26 lakhs was sanctioned as Management cost, of which Rs 4 lakhs was to come from Janshala funds.

xii) Based on the above decisions, the total outlay approved by the Board was as follows:

(Rs lakhs)

	District	Total outlay	Civil Works	% of civil works to Tot. Cost	Manag-ement cost	% of manag-ement cost to total cost	Janshala/ CLEP compone nt	SSA fund requirem ent
1	Lohardaga	35.53	11.25	31.67	2.00	5.63	0.27	35.25
2	Gumla	116.06	36.70	31.62	2.00	1.72	1.24	114.82
3	Simdega	120.51	29.15	24.19	2.00	1.66	1.27	119.25
4	Deoghar	76.85	25.00	32.53	2.00	2.60	29.79	47.06
5	Garhwa	39.26	12.50	31.84	2.00	5.09	16.16	23.10
6	Dhanbad	112.34	37.00	32.94	2.00	1.78	0.57	111.77
7	Palamu	123.66	40.50	32.75	2.00	1.62	0.05	123.61
8	Latehar	38.77	12.25	31.59	2.00	5.16	0.15	38.62
9	Bokaro	111.92	36.75	32.84	2.00	1.79	0.05	111.87
10	Sahebganj	96.41	31.50	32.67	2.00	2.07	1.17	95.24
11	Godda	92.66	30.00	32.38	2.00	2.16	0.10	92.56
12	Pakur	71.90	23.00	31.99	2.00	2.78	0.94	70.96
13	Giridih	133.52	40.00	29.96	2.00	1.50	41.84	91.68
	Total	1169.40	365.60	31.26	26.00	2.22	93.60	1075.79

xii) State Government should satisfy the following as far as spending the funds under SSA was concerned:

- (a) The first instalment would be sanctioned only after the State Government releases the pre-project funds to the State Implementation Society. The SIS should use the money to carry out the preparatory activities and have the perspective plan ready by April 2002.
- (b) The State Government should give a written commitment for meeting its share of the SSA outlay.
- (c) The State Government should release the above funds to the State Implementation Society within one month of the receipt of funds in its account.
- (d) First instalment of the State share should also be released to the Society within one month of the release of Central share to the State Government.

- (e) At least 50% of the teachers recruited should be female.
- (f) VECs or equivalent bodies should be constituted and accounts opened to incur expenditure under teachers grant, civil works, maintenance grants, school grants and other such expenditure which has to be incurred only through these bodies as per SSA norms.
- (g) The State Government will maintain their level of investment in elementary education as in 1999-2000 and give the details of this to GOI before the release of second instalment. The contribution as State share for SSA will be over and above this investment.
- (h) The second instalment would only be released after the previous instalment of Central Government and State share has been transferred to the State Implementation Society and substantial progress has been made in expenditure as far as money already released is concerned.

**Item No. 6 Any other Item**

6.1 The Board also considered the additional agenda item relating to the policy issues for coming months. Following decision was taken on the issues listed:

- (a) Expansion of SSA in other districts before end of 9<sup>th</sup> Plan.

It was pointed out that, since the DPEP districts were the most backward districts educationally and no intervention has been made in these districts for upper primary so far, it would be improper to postpone the launching of SSA on the DPEP districts. Hence it was decided that the annual plans received from the DPEP districts on selected items for upper primary would be disk appraised and presented before the PAB for approval.

- b) Issues relating to first year of 10<sup>th</sup> Plan

It was decided that the States should be persuaded to get the perspective plans ready at the earliest. However, it was recognized that submission of these perspective Plans and their subsequent appraisal and approval may take some time. In order to ensure that there was no gap in funding under SSA between the first and second years. States which are unable to provide Prospective Plans by April 15, may be asked to prepare Annual Work Plan for 2002-2003 for continuing activities and other activities not dependent on the results of the household surveys.

**LIST OF PARTICIPANTS OF THE TWELFTH MEETING OF THE PROJECT  
APPROVAL BOARD ON SARVA SHIKSHA ABHIYAN HELD AT 11.00 ON 15<sup>TH</sup>  
FEBRUARY, 2002.**

1. Shri S.K. Tripathi, Secretary, EE & L, In the Chair
2. Shri V. Lakshmi Ratan, Principal Adviser(Edu) Plg. Commission ,
3. Shri Sumit Bose, Joint Secretary, MHRD
4. Shri Jagan Mathews, JS(AE), MHRD.
5. Prof. B.K. Khandelwal, Director, NIEPA.
6. Dr. Meena Gautam, Deputy Secretary, NCTE(representative of Chairperson, NCTE).
7. Shri R.L. Raichandani, US(representative of FA, MHRD)
8. S. Rajalakshmi, SO (representative of Secretary, M/of Labour)

**IN ATTENDANCE**

1. Shri P. Mara Pandiyan, Secretary, Genl. Education, Govt. of Kerala.
2. Shri Sunil Kujur, Special Secretary, Govt. of Chhatisgarh, Raipur.
3. Shri Job Zachariah, Director, MHRD
4. Ms. Shalini Prashad, Director, MHRD
5. Shri K. Gopalan, Consultant(TSG) Ed.CIL
6. Shri Dayaram, TSG, Ed, CIL
7. Shri Sanjeev Khurana, TSG, ED CIL
8. Prof. O.N. Awasthi, Prof. RIE, NCERT, Bhopal
9. Dr. Neelam Sood, Fellow, NIEPA
10. Dr. Sabnam Sinha, Reader, NCERT
11. Shri Dinesh Sharma, Reader, NCERT
12. Shri A.A. Mallai, OSD, JEP
13. Shri P. Arjunan, SPD, Kerala
14. Shri Praveen Kumar, Director, MHRD
15. Vinita Gautam, Janshala, New Delhi
16. Shri O.P. Chaturvedi, US, MHRD
17. Shri R. Chakra
18. Shri K.J. Daya Prasad, US(P), MHRD
19. Ms. M.L. Narayanan, SO, DPEP, MHRD

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